

County of Lancaster

PENNSYLVANIA



ANNUAL REPORT SUMMARY

December 31, 2021

Prepared by the Office of the Controller

Lisa K. Colón, Controller



Controller's Office

150 North Queen Street
Suite #710
Lancaster, PA 17603
Phone: 717-299-8262
www.co.lancaster.pa.us

Controller
Lisa K. Colón

To the residents of Lancaster County:

I am pleased and excited to provide you with our Annual Report Summary for the Fiscal Year Ended 2021. The information contained in this Report is a condensed and simplified overview of the County of Lancaster's audited Annual Comprehensive Financial Report (Annual Report) for the year ended December 31, 2021.

This Report presents selected basic information about Lancaster County's revenues, spending, and demographics in an informal, easy to understand format. This Report is not intended to replace the larger more detailed Annual Report.

The Annual Report Summary is unaudited and does not conform to Generally Accepted Accounting Principles (GAAP) and governmental reporting standards and does not include component units of the County. This Report is presented as a means of increasing transparency and public confidence in County Government through easier, more user-friendly financial reporting. Above all else this Report is designed to help taxpayers better understand how their tax dollars are being utilized.

Readers desiring more detailed financial information can obtain the full, 162 page, Annual Report on the Controller's website at www.co.lancaster.pa.us/132/Controllers-Office or call 717-299-8262.

I hope that you find this report interesting and informative.

Sincerely,

Lisa K. Colón

Lancaster County Controller

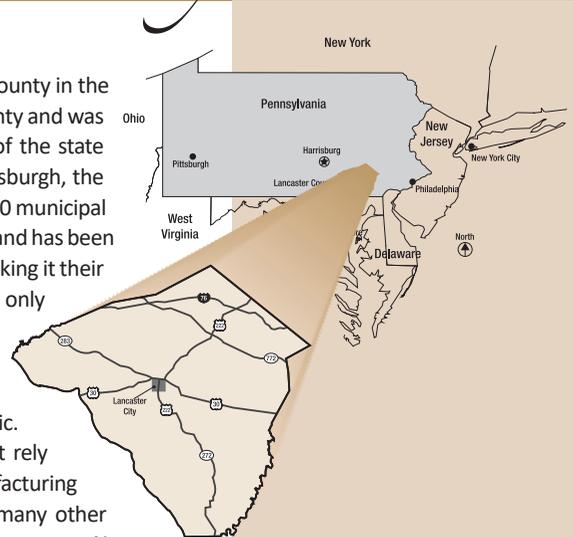


About Lancaster County

Lancaster County was formed on May 10, 1729, becoming the fourth County in the Commonwealth of Pennsylvania. It was originally a part of Chester County and was named for Lancashire in England. Located in the south-central part of the state approximately 60 miles west of Philadelphia and 240 miles east of Pittsburgh, the County occupies a land area of 946 square miles. Lancaster consists of 60 municipal divisions including the City of Lancaster, 18 boroughs, and 41 townships and has been a third-class county since 1962. With approximately 553,652 people making it their home, Lancaster County is the sixth most populous in the state behind only Philadelphia, Allegheny, Montgomery, Bucks, and Delaware counties.

Lancaster County's economy remains strong due to a heritage of innovation and entrepreneurial spirit along with a strong work ethic. Historically, the economy has always been very resilient and does not rely on one main sector or company. The County has a large base of manufacturing businesses, but farms, tourist attractions, downtown Lancaster, and many other industries have all helped to keep the economy growing over the years. New businesses continue to come to the county due to the steady growth in population over the decades which supply plenty of workers. The County's unemployment rate of 3.3% remains consistently lower than both the state and national averages of 5.5% and 3.9% respectively. Along with its diverse economy, the County is within 500 miles of half the buying power in the nation. Lancaster County's proximity to major metropolitan markets and the ports of Baltimore, Philadelphia, and Wilmington makes it an ideal location for business growth and success. In addition to these factors, Lancaster County's tradition of successful businesses built on strong values help the private sector continue to adapt to the ever-changing markets.

There is a strong awareness that agriculture has a major local economic impact well beyond the rural landscapes. From one perspective, Lancaster County is the land that time left behind. Carefully tilled farms are worked by horse-drawn equipment with animals cared for in cozy barns in much the same way as they have been for generations. But Lancaster County is also on the cutting edge with cows milked by robots and bio-digesters collecting methane gas from manure to produce electricity. It is a land where the productive soil is farmed with the latest precision technologies, using GPS and other tools to help put seed and fertilizer where it can most efficiently be utilized. With an increase in egg and poultry production, organic vegetables, meat goats, and industrial hemp, farmers have had to learn to diversify. They also use many conservation methods that include stream-bank fencing, riparian buffers, cover crops, and no-till planting to ensure that the land will here for future generations. In addition to the rich soil, temperate climate, and adequate rainfall that help our farms to be successful, the County is home to many agribusinesses that help support the thriving farming community. From on-farm production to equipment repair, veterinarians, law firms, bankers, and accountants, all the way to food processing, the economic impact of agriculture spans a large spectrum.



Your County Real Estate Taxes

The County's property tax rate for 2021 remained unchanged at 2.911 mills.

Lancaster County's 2021 millage rate of 2.911 mills means residents paid County real estate taxes of \$291.10 on \$100,000 of assessed value.

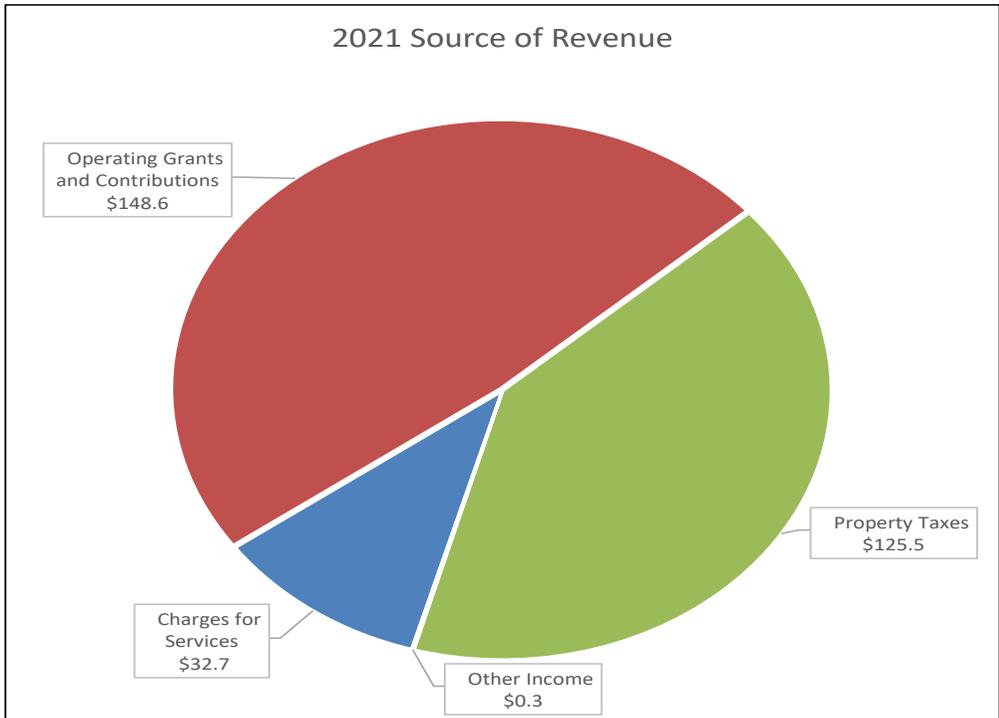
A large portion of the County's spending is funded by state and federal grants and charges for services. The remaining spending must be paid for primarily with your County real estate taxes. The illustration below shows how each dollar of your County real estate tax bill is spent.



Dollars In...

The following table shows a comparison of all monies received by the County for the past three years.

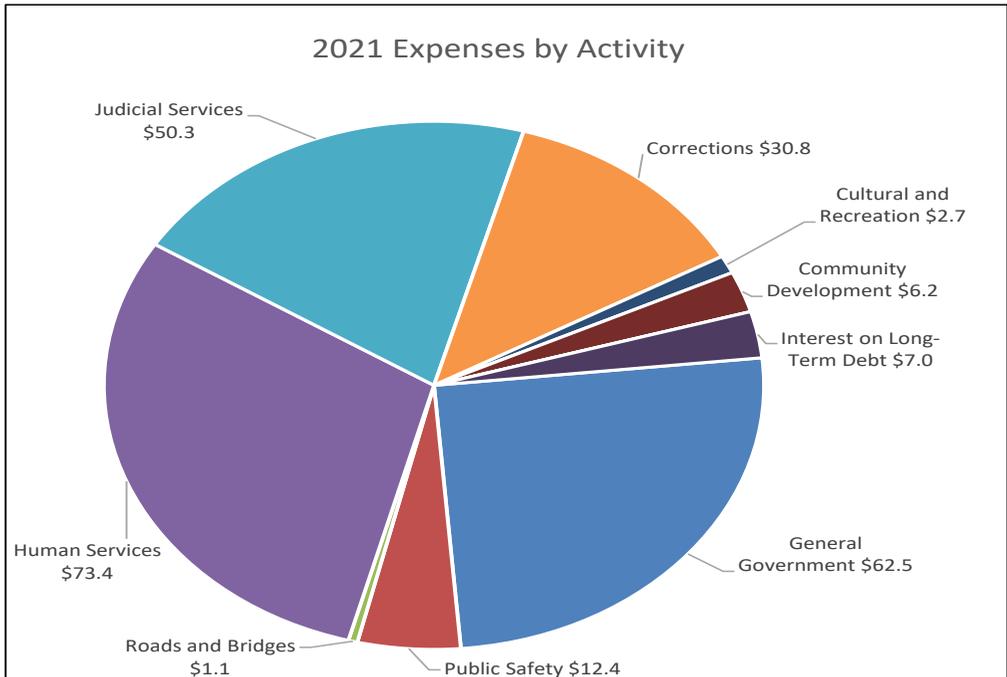
Revenues Taken In (expressed in millions)	<u>2021</u>	<u>2020</u>	<u>2019</u>
General Revenues:			
Property Taxes	\$ 125.5	\$123.7	\$122.4
Unrestricted Investment Earnings	0.3	0.5	2.4
Program Revenues:			
Charges for Services	32.7	30.7	32.0
Operating Grants and Contributions	<u>148.6</u>	<u>174.5</u>	<u>158.1</u>
Total Revenues	<u><u>\$ 307.1</u></u>	<u><u>\$329.4</u></u>	<u><u>\$ 314.9</u></u>



Dollars Out...

The following table shows a comparison of all monies spent by the County for each of the major services it provides for the past three years. Explanations of specific services are shown in the following pages.

Services Provided (expressed in millions)	<u>2021</u>	<u>2020</u>	<u>2019</u>
General Government	\$62.5	\$121.7	\$49.0
Public Safety	12.4	13.2	13.8
Roads and Bridges	1.1	1.0	0.9
Human Services	73.4	72.9	141.0
Judicial Services	50.3	50.5	49.8
Corrections	30.8	27.1	29.6
Cultural and Recreation	2.7	2.6	2.3
Community Development	6.2	3.2	5.6
Interest on Long-Term Debt	7.0	7.2	7.5
Total Service Expense	<u><u>\$246.4</u></u>	<u><u>\$299.4</u></u>	<u><u>\$299.5</u></u>



Services Provided

General Government – Services provided by the County for the benefit of the public and the governmental body as a whole. It includes the Office of the Controller, Commissioners, Treasurer, and the Recorder of Deeds.

Public Safety – Services provided by the County for the safety and security of the public including emergency management, hazardous materials response, and the operation and maintenance of the County's 9-1-1 emergency response communications system.

Roads and Bridges – Services for the inspection and maintenance of the 64 bridges owned by the County. Financing for this program is provided by the County's portion of the Pennsylvania state gasoline taxes.

Human Services – Services responsible for promoting the general health and well-being of the community as a whole. Their expenses relate to the cost to provide federal and state mandated social service programs to County residents in need. This includes services such as Drug and Alcohol, Behavioral Health and Developmental Services, Office of Aging, and Children and Youth.

Judicial Services – Services performed in the County's Court System which includes the Court of Common Pleas, Clerk of Courts, Prothonotary, Register of Wills, Adult and Juvenile Probation and Parole, Magisterial District Judges, Sheriff, and District Attorney.

Corrections – Services that are used to support the County Prison and the Youth Intervention Center.

Cultural and Recreation – Services that provide County residents opportunities and facilities for cultural and recreational programs. This includes the Park system which consists of six regional parks and three recreational trails for a total of 2,055 acres.

Community Development – Services for the development of decent housing, a suitable living environment, and expanded economic opportunities within the County.

Financial Position Summary

County Assets:

Cash and Investments are the amount of funds held by the County in checking, savings, and cash on demand certificates with maturity terms of less than 90 days or funds not needed within 90 days and invested to earn interest in accordance with State Laws.

Accounts Receivable represent the amounts which are owed to the County and are expected to be collected within the next twelve months.

Capital Assets includes land, land improvements, buildings, building improvements, machinery and equipment, infrastructure, agricultural easements, and construction in progress.

County Liabilities:

Amount Owed to Vendors and Employees represents amounts owed to vendors and employees where the expected payment is to be made within twelve months.

Unearned Revenue is monies received by the County for a service yet to be rendered. As the service is rendered, this balance will be reduced and recognized as revenue.

Long-Term Liabilities represent County borrowing and other long-term obligations.

(expressed in millions)

	<u>2021</u>	<u>2020</u>	<u>2019</u>
Assets			
Cash and Investments	\$ 181.9	\$ 98.2	\$ 80.8
Accounts Receivable	53.4	27.3	23.3
Capital Assets	303.0	301.3	290.9
Total Assets	<u>538.3</u>	<u>426.8</u>	<u>395.0</u>
Deferred Outflows of Resources			
Deferred Outflows of Resources	27.2	33.6	17.8
Total Deferred Outflows of Resources	<u>27.2</u>	<u>33.6</u>	<u>17.8</u>
Liabilities			
Amount Owed to Vendors & Employees	20.9	19.2	16.4
Unearned Revenue	82.9	18.3	5.4
Long-term Liabilities	269.6	331.6	357.8
Total Liabilities	<u>373.4</u>	<u>369.1</u>	<u>379.6</u>
Deferred Inflows of Resources			
Deferred Inflows of Resources	115.1	75.0	46.9
Total Deferred Inflows of Resources	<u>115.1</u>	<u>75.0</u>	<u>46.9</u>
Net Position	<u>\$ 77.0</u>	<u>\$ 16.3</u>	<u>\$ (13.7)</u>

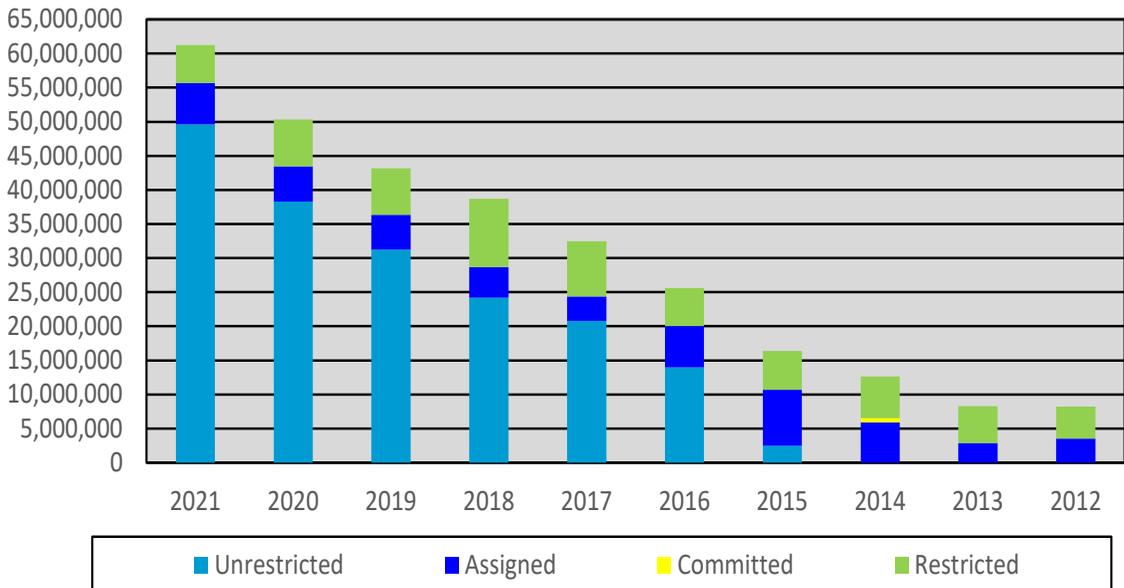
How Strong is the County's Financial Position?

It is important that the County maintain adequate net financial resources to protect against revenue shortfalls, unanticipated expenditures, and to ensure a stable tax rate and help maintain the County's positive bond rating. This starts with a responsible budget. The 2021 budget was the 9th consecutive balanced budget passed by the County Commissioners. A balanced budget means budgeted expenses did not exceed budgeted revenues.

The County of Lancaster's bond rating for 2021 was Aa2. It is recommended that governments with a Aa bond rating maintain an unrestricted fund balance in the general fund of 15-30% of general fund revenues and a general fund cash balance of 10-25% of general fund revenues. The County's unrestricted fund balance of \$55.6 million (includes unrestricted and assigned) at December 31, 2021 represents approximately 25% of general fund revenues. The County's general fund cash balance of \$139.0 million at December 31, 2021 represents approximately 64% of general fund revenues.

The following chart shows the levels of the County's unrestricted, assigned, committed, and restricted net financial resources at the end of each of the last ten years, as measured by the amount of the fund balance in the County's general fund.

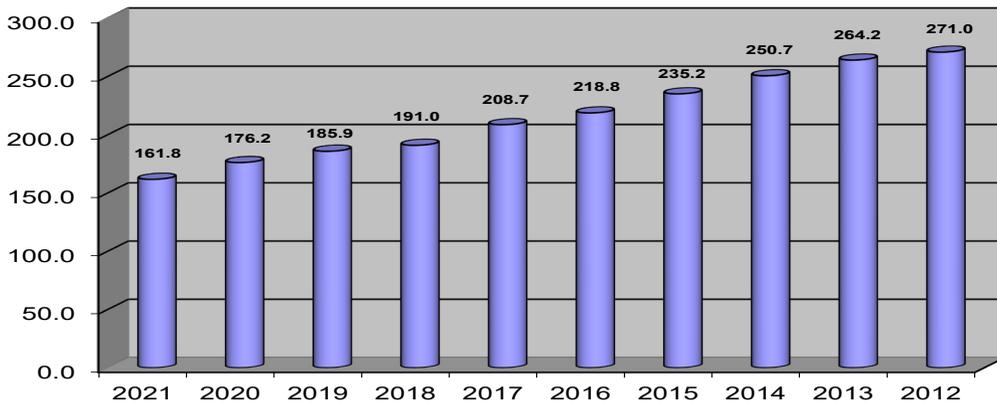
General Fund Balance



Debt Service Commitments

General obligation bonds, general obligation notes and direct borrowings, and installment purchase agreements are long-term debt instruments which are repaid from the County's general revenue sources.

Lancaster County's outstanding general obligation bonds, general obligation notes and direct borrowings, and installment purchase agreements at December 31, 2021 and the proceeding nine years.



A summary of the County's total debt service commitments is as follows:

	Principal	Interest	Total
2022	\$ 15,150,000	\$ 5,793,238	\$ 20,943,238
2023	15,561,000	5,238,727	20,799,727
2024	14,240,000	4,658,212	18,898,212
2025	14,860,000	4,135,612	18,995,612
2026 – 2030	73,095,000	12,659,856	85,754,856
2031 – 2035	22,230,000	3,217,750	25,447,750
2036 – 2040	3,855,000	892,617	4,747,617
2041 – 2044	2,770,000	255,562	3,025,562
	<u>\$ 161,761,000</u>	<u>\$ 36,851,574</u>	<u>\$ 198,612,574</u>

Clerk of Courts

Rhonda F. Allen, Acting 717-299-8275

Commissioners

Joshua G. Parsons, Chairman 717-299-8300

Ray D'Agostino, Vice Chairman 717-299-8300

Craig E. Lehman 717-299-8300

Controller

Brian K. Hurter 717-299-8262

Coroner

Stephen G. Diamantoni 717-735-2123

District Attorney

Heather L. Adams 717-299-8100

Prothonotary

Andrew E. Spade 717-299-8282

Recorder of Deeds

Ann M. Hess 717-299-8238

Register of Wills

Anne L. Cooper 717-299-8243

Sheriff

Christopher R. Leppler 717-299-8200

Treasurer

Amber L. Martin 717-299-8222

Fraud, Waste, and Abuse Hotline

- Report Suspected Fraud and Theft
 - Information Is Confidential
 - Remain Anonymous

The Lancaster County Controller has established a Fraud, Waste, and Abuse Hotline. The purpose of this hotline is to allow anyone to report in confidence, information regarding any fraud, waste, or abuse having to do with *County of Lancaster* assets. This includes: suspected theft or misuse of County property or cash, false reporting of hours worked, submission of illegitimate vendor invoices, misrepresentation of expense reimbursements, mismanagement of tax dollars, spending in excess of what is reasonable and necessary, violations of the County's purchasing policy, or any other suspected fraud or abuse.

Report suspected fraud one of three ways:

- Via the hotline at (717) 824-8570
- Electronically at <https://co.lancaster.pa.us/1077/Fraud-Waste-Abuse-Hotline>
- Through the mail at the address noted below



County of Lancaster Controller's Office

150 North Queen Street • Suite #710 • Lancaster, PA 17603
717-299-8262 • www.co.lancaster.pa.us

Cover Photo by Kathleen A. Harrison Photography